# Council

Report of	Meeting	Date
Assistant Chief Executive (Policy and Performance) (Introduced by the Executive Member for Policy and Performance)	Executive Cabinet	12 <sup>th</sup> November 2009

# 2ND QUARTER PERFORMANCE REPORT 2009/10

# PURPOSE OF REPORT

 This monitoring report sets out performance against the Corporate Strategy and the Council's National Indicators for the second quarter of 2009/10, 1<sup>st</sup> July – 30<sup>th</sup> September 2009.

# **RECOMMENDATION(S)**

2. That the report be noted

# EXECUTIVE SUMMARY OF REPORT

- 3. This report sets out performance against the Corporate Strategy and the Council's National Indicators for the second quarter of 2009/10, 1<sup>st</sup> July – 30<sup>th</sup> September 2009. Performance is assessed based on the delivery of Key Projects in the Corporate Strategy and the performance against National Indicators for which the Council is responsible. In addition, this report gives an overview of the performance against the Corporate Strategy key measures during the last year.
- 4. Following the annual refresh of the Corporate Strategy at Policy Council on November 3<sup>rd</sup> 2009, this report will be the last time the existing key projects are reported against. Therefore, this report will review the current status of the projects, including those which are being carried forward in the refreshed Corporate Strategy.
- 5. The Corporate Strategy 2008/9 identified 36 key projects. The overall performance of the key projects is excellent with 34 (94%) being either completed or rated 'Green' and progressing ahead of or according to plan by the end of September 2009. This exceeds the Council's target of 90%.
- 6. 20 of the key projects have been completed, while fourteen projects are rated as 'Green', meaning that they are on track. Two projects are rated 'Amber', which is an early warning that there may be a problem. No projects are rated 'Red', which indicates more serious problems such as falling behind schedule or exceeding budget.
- 7. Performance against the Corporate Strategy key measures over the last year has been very good. 74% of the indicators that it is possible to measure were on or above target.
- 8. At the end of the 2nd quarter, 15 national indicators can be reported. All of these indicators have targets set and have been reported previously. Of the 15 the majority (13) have matched or exceeded target and 2 have missed target by 5% or more.



9. Action plans have been included for those indicators where performance is lower than anticipated. It is not possible to compare Chorley's performance against other authorities, as comparative data has not yet been published. Comparative performance will be covered in a future report when the information becomes available.

## REASONS FOR RECOMMENDATION(S)

#### (If the recommendations are accepted)

10. To facilitate the ongoing analysis and management of the Council's performance

#### ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

11. None

#### **CORPORATE PRIORITIES**

12. This report relates to the following Strategic Objectives:

Put Chorley at the heart of regional economic development in the Central Lancashire sub-region	✓	Develop local solutions to climate change.	~
Improving equality of opportunity and	$\checkmark$	Develop the Character and feel of	$\checkmark$
life chances		Chorley as a good place to live	
Involving people in their communities	$\checkmark$	Ensure Chorley Borough Council is a	$\checkmark$
		performing organization	

#### BACKGROUND

- 13. The Corporate Strategy is the key strategic document for the authority and is focused on delivering the Council's six strategic objectives that underpin the priorities of: people, place, prosperity and performance. The Corporate Strategy mirrors, and outlines the Council's contribution to, the Sustainable Community Strategy, delivery of which is taken forward by the Chorley Partnership.
- 14. The Corporate Strategy 2008/9 identifies a programme of 36 key projects, which contribute to the achievement of our objectives. These key projects are delivered using the Council's corporate project management toolkit, which has been used successfully to improve performance for other key areas of work, such as the Capital Programme. The Strategy also contains a series of key measures to monitor the success in delivering improved outcomes for residents.
- 15. National Indicators (NIs) are indicators collected in accordance with definitions issued by the Department for Communities and Local Government.
- 16. Quarterly Business Plan Monitoring Statements have also been produced by directorates separately, and will be sent to the Overview and Scrutiny Committee. Quarterly Business Plan Monitoring Statements outline the performance of Key Directorate Performance Indicators and the key messages emerging from Directorates in the second quarter of 2009/10.

#### **REPORT OVERVIEW**

- 17. The report provides information covering the following areas:
  - The Council's progress in delivering the 36 Key Projects identified in the Corporate Strategy 2008/9.

- The Council's progress in achieving the targets set in the current Corporate Strategy, prior to the refresh at the Annual Policy Council
- The Council's progress in achieving against targets that can be measured on a quarterly basis.
- Action Plans which outline reasons for lower than expected performance, and the action to be taken to improve performance in the next quarter are included for those indicators which have missed targets by 5% or more.

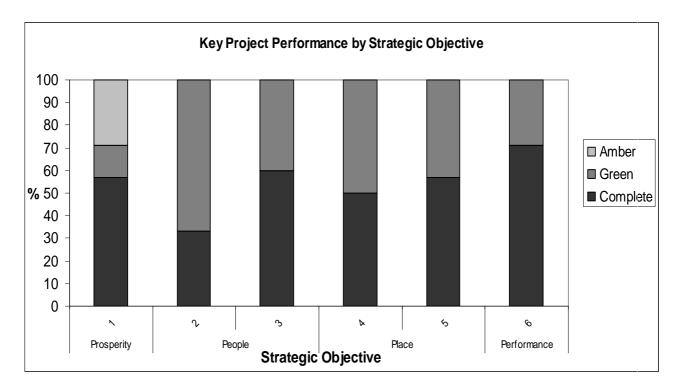
#### KEY PROJECT PERFORMANCE OVERVIEW

- 18. This section looks at the performance of the Key Projects from the second quarter of 2008/9, when they were first agreed, to the end of the second quarter of 2009/10, 30<sup>th</sup> September 2009.
- 19. Following the adoption of the refreshed Corporate Strategy 2009/10 at Policy Council on November 3<sup>rd</sup> 2009, this will be the last report on the 36 Key Projects identified in the Corporate Strategy 2008/9. Therefore, this report will review those existing projects which will continue into the new Corporate Strategy.
- 20. In order to manage our key projects lead officers have been asked to complete a high-level project plan, a business case, project initiation documentation and quarterly highlight reports.
- 21. The highlight reports provide a brief update on the work carried out during the last quarter (1<sup>st</sup> July to 30<sup>th</sup> September 2009), what achievements are expected in the next quarter, any current risks and issues affecting the project and an overall rating of either 'Green', 'Amber' or 'Red'.
- 22. If the project is not going as planned, then an exception report is produced instead. This is similar to the action plans used for performance indicators that are below target. They provide a brief analysis of the problem(s), and options for bringing the project back on track.
- 23. The table below shows that the overall performance of the Key Projects is excellent. 94% of projects (34 out of 36) were on track (Completed, rated 'Green' and progressing ahead of, or on, plan by the end of September 2009.) 39% (14 out of 36 projects) are rated 'Green' and progressing ahead of, or on, schedule. 15 projects have completed since the last quarterly report, meaning that 55% of the Key Projects are now complete. 6% (2) of the Key Projects are rated 'Amber' because they have potential signs that there may be a problem, further information about these projects is provided in paragraph 31.

	QTR 1 09/10	QTR 2 09/10	Variance
Completed projects	5 (14%)	20 (55%)	+15 (+41%)
Projects rated as 'Green'	26 (72%)	14 (39%)	-12 (-33%)
Projects rated as 'Amber'	3 (8%)	2 (6%)	-1 (-2%)
Projects rated as 'Red'	0 (0%)	0 (0%)	0 (0%)
Projects yet to start	2 (6%)	0 (0%)	0 (-6%)

Table 1 - Summary of key project performance for the 2nd Qtr (July-Sept 09)

24. The table above shows a marked improvement in comparison with the first quarter in terms of project completion. There has been a 41% increase in the number of completed projects. 94% of projects are now either rated 'Green' or complete compared to 86% in the previous quarter. There has been a reduction in the number of projects rated 'Amber' and for the projects that are still rated 'Amber' the project managers concerned are confident that actions are in place to address the issues and bring these projects back on track. In addition, there are no projects rated 'Red'. Furthermore, there has been a 6% improvement



on the previous quarter in terms of projects yet to start with 2 new projects starting this quarter.

Priority	Strategic Objective	Complete	Green	Amber	Red	Not Started
Prosperity	1	4	1	2	0	0
People	2	2	4	0	0	0
	3	3	2	0	0	0
Place	4	2	2	0	0	0
	5	4	3	0	0	0
Performance	6	5	2	0	0	0

- 25. The graph and table above show that all projects addressing Strategic Objective Two 'Improving equality of opportunity and life chances'; Strategic Objective Three 'Involving people in their communities, Strategic Objective Four 'Develop local solutions to climate change', Strategic Objective Five 'Develop the character and feel of Chorley as a great place to live' and Strategic Objective Six 'Ensure Chorley Council is a consistently top performing organisation', are either completed or on track.
- 26. Of the 36 key projects, 2 have been identified as 'Amber', which is an early warning that there may be a problem. The graph and table above shows that this affects Strategic Objective One 'Strengthen Chorley's economic position in the Central Lancashire Sub Region'.
- 27. Explanations and recommended actions to address the issues, which have delayed projects which are not on track, are detailed later in the report.
- 28. Of the 36 key projects, none have been identified as 'Red', which means that there is a problem, which has had an impact in terms of time or budget.

# COMPLETED KEY PROJECTS

29. The table below shows the key outcomes from the projects which have completed in the second quarter of 2009/10, 1<sup>st</sup> July – 30<sup>th</sup> September 2009. In total 20 (55%) of the Key Projects in the Corporate Strategy 2008/9 have now been completed, an improvement of 41% on the position at the end of the first quarter.

Key Project	Key Outcomes
Develop options for the next phase of Town Centre Development	The refresh of the White Young Green retail and leisure study has been delayed as we have entered into a partnership with other central Lancashire authorities to procure consultants to carry out a leisure and retail study for central Lancashire. The procurement is being led by Preston City Council and as well as providing us with a more detailed analysis than ever before it is also being paid for through the central Lancashire LDF budget.
	The procurement is currently being led by Preston City Council and as an authority we are working hard to influence this process.
ldoutify and	The project will continue to be monitored as part of the Business Improvement Plan monitoring process and is being replaced in the Corporate Strategy refresh by the new project to produce a site allocation Development Plan Document.
Identify and design key	The project has delivered a number of successful outcomes:
projects from the	A number of constructions have taken place, e.g. the Booths Bus Shelter
Town Centre Audit and Urban	The Chorley Covered Market capital improvements have been completed.
Design Strategy	Consultants have been commissioned to undertake the flat iron improvement scheme, which is now well under way. Consultants are also working on improvement schemes for Market Street.
	ASDA have submitted a planning application for the development of the QS fashions site.
Implement new car parking contract arrangements	Team Lancashire led the project to identify, evaluate and implement alternative options to deliver an off street parking service once the contract with Parkwise ended on the 5th September 2009.
anangements	The Legion service now provide external enforcement and cash collecting services for Chorley as well as six other districts. This service is an interim nine month contract while a full procurement exercise is completed. The Council along with seven other districts have also benefitted from a new hosted and fully managed back office systems. Despite the very challenging timeframes the solutions were operational as planned on the 7th September. It is forecasted that the savings over five years to the participating districts will total £600k.
Deliver the	Multi agency partnership established
redundancy	Partnership Service developed
report project	Partners contact list developed
	Rapid response to major redundancies provided to Palgrave Brown, Park Hall and Wolseley
	Advice and guidance leaflet produced and distributed to businesses
Implement the Chorley elements of the Play	The Coronation Ground lighting scheme is now fully installed and in operation.
Strategy	The Get up and Play Ranger Scheme is now in operation and the Play

	Rangers are working towards a set programme throughout the year. Plans are now being put in place to look at identifying funding to continue the project beyond its scheduled finish date.
Develop and deliver the first year of the	Good progress has been made in the delivery of the Climate Change Action Plan.
Council's Climate Change Action Plan	Targets have been agreed with LSP partners and baselines have been established on how much energy we use throughout the Council.
	Good progress has been made on energy efficiency through a variety of measures. This has included working in partnership to install loft and cavity insulation in about 500 properties. We have also undertaken energy efficiency audits in Council buildings.
	A green travel plan is currently being produced and targets are being set for reduction next year.
	A sustainable development plan is now in place to promote sustainable development in Chorley.
	A sustainable procurement policy has been developed and Chorley Council is on track to achieve Level 2 of the National Action Plan Framework for Sustainable Procurement by April 2010.
Work with partners to make sites available for	The Council have been working with Lancashire County Council to identify sites which could be brought forward for the development of affordable housing.
the development of affordable housing	Meetings have been held between senior officers in the Council where it was agreed that the Council's would work together.
	A map showing the sites owned by the County Council has been provided.
	The sites are being assessed as part of the site allocations process by Chorley Council.
	The County Council are currently in the process of carrying out an asset review.
Develop a framework for Buckshaw	The framework has been successfully implemented to ensure that the new infrastructure in Buckshaw Village as well as community development activities have being taking place in a co-ordinated way.
Village	In terms of Public Open Spaces, equipped play areas have been delivered and landscape works are ongoing.
	A cycle link from Buckshaw Village to Balshaw High School has been completed and a cycle link to Cuerden Valley Park is proposed.
	Planning permission has been granted for the school and the Community Centre is currently under construction. Also, funding has been secured for the train station and work is expected to start on site in Jan 2010.
Achieve Level 2 of the Member Development Charter	The project has been a success with Chorley Council being awarded Level 2 of the Charter by the North West Employers. Meaning that we have had the higher level achievements of Member Development externally recognised. We are one of the first districts in the region to achieve this Charter.

Develop seven neighbourhood action plans	The project to develop seven neighbourhood action plans has successfully been completed.
working with Parish Councils, other partners and community groups	Each Neighbourhood Area has its own action plan, containing a series of projects with details of partner involvement, timescales and desired outcomes. The projects were developed in response to Ward Walks, Parish Plans, residents' drop-in sessions and community meetings. Partnership working has provided firm foundations for neighbourhood working and 'virtual' neighbourhood teams have been established. The plans were approved by the Executive Member for Neighbourhoods and ward members are in the process of signing-up to their respective plans and agreeing to pump-prime funding allocations. There are 117 projects within the Action Plans and work has already started on 81% of those projects.
Develop an action plan to reduce health inequalities in the borough	The project has identified the three key objectives that the Chorley Partnership needs to tackle in order to reduce health inequalities and in particular to reduce the gap in life expectancy that exists within Chorley; Alcohol related harm, teenage pregnancy and cancer, cardiovascular disease, respiratory disease.
	The action plan brings together in one place all the activity going on in Chorley and identifies the gaps where the LSP will need to jointly commission services/interventions.
Investigate the extension of the green corridor to Ellerbeck	The project to investigate the extension of the green corridor to Ellerbeck is being closed as it is currently on hold. A feasibility study has been carried out however the planned site surveys, investigations and studies which will inform the subsequent design and future of the Ellerbeck site have had to be suspended as NWDA have frozen all funding. The project will proceed when funding is available. It will then be monitored and completed as part of the business plan monitoring process.
Develop a	This project has successfully delivered a number of outcomes:
customer service and insight action plan	SMS text messaging technology is in use
	Mosaic data has been integrated into CRM to help us better understand our customers and understand which services they are accessing
	The Circle of Need project has been delivered in respect of the older person's customer journey.
	Improved access to LCC services is being offered from the One Stop Shop via access to LCC software
	Transactional services with high customer demand have been identified, re-engineered and implemented within CRM to ensure maximum efficiencies
Deliver the next phase of Chorley Smile	The project has performed well, successfully building the Chorley Smile brand and introducing the civic pride concepts to residents
	The Chorley Smile campaign was successfully launched at the town hall open day to over 500 residents and visitors. The Chorley Smile branding has been established and is now widely recognised across the Chorley borough.
	Over 500 people have signed up and pledged to make Chorley Smile.
	A 12 week advertising campaign was successfully delivered in the Chorley

	Guardian and the Chorley Citizen.
	The Chorley Smile awards were successfully delivered with nearly 100 nominations for community heroes. Over 150 people attended the event and 14 awards were presented to local residents.
	Four Chorley Smile Weeks of Action were successfully delivered.
	The Chorley Smile community trailer was successfully launched.
	The Chorley Smile bin wagon advertisements were delivered.
	Chorley Smile has been the focus of learning with several enquiries from other authorities and visits from two local authorities.
	Chorley Smile magazine has successfully been rolled out to replace Chorley Borough News. Its has proved popular with residents and has led to increased attendance at our events.
Develop and implement a	In June, the transfer of Cotswold House was completed.
solution for temporary accommodation	A new staff office has been developed adjacent to the concierge area with the hostel at the front, significantly improving the security of the scheme as all staff are now at the front of the building.
	The concierge area is staffed 24 hours a day and staff have full control of who enters the building. All customers now have to provide ID, which has significantly improved the security of the building.
	Phase 2 of the accommodation improvement works are scheduled to commence shortly.
	A direct referral procedure has been developed which will enable partner agencies to refer customers to the hostel subject to certain conditions being met.
Achieve Level Three of the Equality	The project has been a success with Chorley Council being awarded Level Three of the Equality Standard by The IDeA.
Standard	This will contribute to an improved image of Chorley Council as an equal opportunities employer and support our work for CAA.
	75% of staff have completed the equality and diversity online training module. There has also been recommendations for changes to the Equality Forum, which will be looked at as part of the annual review.

# KEY PROJECTS IDENTIFIED AS 'GREEN'

30. A 'green' rating indicates that project performance is as planned or ahead of schedule with progress on target and costs within or under budget. The following projects are rated green at the end of the second quarter.

Establish a choice based lettings scheme
Develop and deliver an action plan to support businesses through the economic downturn
Develop a green travel plan for staff
Develop community governance options in response to the Local Government and Public Involvement in Health Act
Deliver an invest to save programme for the Council's use of energy
Develop and embed a new staff competency framework
Deliver the Families First project
Deliver the Rurality Awareness project
Pilot and review the proposed Chorley SRBC CDRP merger
Involve young people in their communities and deliver Chorley Children's Trust priorities for year 1
Implement the 50+ active generation project
Develop an action plan for leisure and cultural provision for 2009-2012
Continue to improve the green corridor of Chorley
Prepare for IDeA Peer Review of the LSP

# **KEY PROJECTS IDENTIFIED AS 'AMBER'**

31. An 'amber' rating indicates that project performance is forecast to overrun on time or cost. It is an early warning that there may be a problem. The following projects are rated amber:

1	Develop a succession strategy to sustain businesses for the future	
	The project has been delayed due to the Project Manager pre-empting the roll forward into the new Corporate Strategy, where the focus will be on identifying niche markets for the strategic regional site. This is because of increasing involvement in Central and Mid Lancashire; and the need to be sector focused in the development of strategic sites. A forward plan will be developed as part of the new emerging Corporate Strategy project.	
2	Develop and deliver a markets action plan	
	This project is being carried over into the new Corporate Strategy and the next phase of work is around improvements to the flat iron market. While the phase of the project which involves the improvements to the covered market has reached practical completion and the markets have been re-opened, the project as it stands has been delayed slightly due to some outstanding snagging issues with the roof structure and rainwater harvesting system. However, this work is scheduled to be completed by the end of December.	

#### **KEY PROJECTS IDENTIFIED AS 'RED'**

32. No key projects were identified as 'red' at the end of the second quarter.

#### PERFORMANCE OVERVIEW: CORPORATE STRATEGY KEY MEASURES

- 33. The Corporate Strategy and associated measures is refreshed annually at the Policy Council in November. As far as possible, this report includes the final performance against the key measures included in the Corporate Strategy before it was refreshed.
- 34. A full list of the measures and their performance can be found at Appendix 1 of this report. It has not been possible to report all of the indicators at this point in the year, as information has not yet been published. Commentary on when data will be available is given in Appendix 1.

#### PERFORMANCE AGAINST TARGET

- 35. The majority of the targets in the Corporate Strategy have been achieved. 74% of measures have performed at, or above, target. Particular successes include; a high level of business start up and survival rates, reductions in the number of households in temporary accommodation, reduced levels of litter and over 50% of waste recycled or composted.
- 36. Nine measures are more than 5% below target. A brief overview of the reasons for the lower than anticipated performance is given below.
  - <u>Under 18 conception rate (NI 112 LAA)</u>: The information is provided once per year and relates to data that is collected in the previous year, given the nature of the indicator. The outturn that was reported during 2008/09, but relates to 2007, was 35.6 conceptions per 1,000 young girls aged 15 to 17. This is higher than the Chorley LAA target of 29.9 conceptions. This is a priority for the Chorley Children's Trust and resources have been committed to this area of work. It is worth noting that the figure of 35.6 conceptions in 2008/09 represents a significant reduction from the outturn in 2007/08 which was 40.3, a 9% reduction. This improvement was not mirrored across Central Lancashire. This followed a similar reduction the previous year. The flagship LSP project that was put in place to address this issue, Girls Aloud, has been extended in 2009/10.
  - Rate of regular physical activity among older people: Although the overall level of 3x30mins physical activity for all residents (NI8) has increased from 21.6% to 22.6% between the Active People Survey October 2006 and October 2008, the final results of the latest active people survey show a decrease in performance of the baseline set in 2006/7. This reduction may also be due to the fact this measure only covers those residents over 50, which means that a reasonably small numeric reduction may lead to a large percentage drop. There is also a year "gap" between survey feedback and the impact of the current activities, meaning current activities will not displace older data until the 2010/2011 year. However, delays in securing match funding from Sport England for the Active Generation Officer pushed back the older person's activity programme to start in May 2009. The survey also does yet reflect the impact of the Free Swimming initiative upon the activity rates of older people in Chorley. The Active Generation Officer is now in post and the variety of fitness, sport and cultural activities targeted at 50+ has increased rapidly. There is a higher rate of retention for activities on this programme than previously, and increased publicity and engagement with older people is resulting in better impact. Performance Management of the Contractors for the operation of the Leisure Centres is currently being overhauled. This should enable better coordination and targeting of activities for older people, and also to measure the impact of the free swimming initiative on 50+. As such Members can expect to see improvement on this figure in the next year as a result of new ways of data collection and a better designed programme of activities.

- Rate of participation in regular volunteering among older people: Baselines upon which this indicator rely on are based upon a recent Citizen's Panel Survey, however the latest survey reveals lower than expected performance. As with the 30x30 indicator above, overall volunteering has exceeded the target of 18% performing at 22.8%. Again this reduction may be linked to the fact that this measure concerns a fairly small group of the population. However delays in securing match funding from Sport England for the Active Generation Officer has pushed back the older person's activity programme to start in May 2009, which means that the situation prior to in late 2008, early 2009 may not accurately reflect performance in 2009. The Council have proposed an additional Key Project for increasing the rate of volunteering in Chorley generally in the Corporate Strategy 2009/11. This project should have a positive effect upon the rate of volunteering among older people and will be coordinated with the Active Generation programme. Further Active Generation activities will also increase the rate of volunteering, especially with regard to getting 50+ active in sport and leisure activities through clubs and competition. This area will be further developed in the next financial year in conjunction with Chorley and South Ribble CVS.
- <u>% of people who feel they can influence decisions in their locality (NI 4 LAA):</u> Although this indicator is below target, performance in Chorley is in the top quartile nationally. Chorley's results represent the second highest level of engagement in Lancashire. As with some of the other Place Survey indicators the survey was conducted before the consultations and drop-ins over the summer as part of the development of neighbourhood working. The Council has, however taken several steps to further improve our existing performance and is now also making use of new media such as 'facebook' and 'Twitter' to engage younger residents. However several actions are planned in the coming year, a good example would be the 'virtual town hall' project to get members of the public to take part in online consultations which affect decision-making. Part of the new round of several Corporate Key projects which will have a positive impact include the Development of a Community Engagement Strategy and a project to work with local residents to transfer assets into community management and a refresh of the Council's Communications and Marketing Strategy.
- <u>Street and environmental cleanliness detritus (NI 195b LAA):</u> Performance on this indicator has improved from 10% to 8% since the last survey in the 4<sup>th</sup> Quarter 2008/9, however it still remains below target. A detailed action plan is included on this indicator in paragraph 52.
- % of new housing completions which are affordable: It is difficult to measure delivery of • open market properties as the total is not available until the end of the financial year, and there is very little control to manage the impact. One of the key reasons for the poorer than anticipated performance is that many houses were delivered in 2008/9 which had historic planning permissions given prior to the 20% Affordable target on sites above 15 homes being in place. Some Section 106 sites were also delivered in which there was a smaller/no requirement for affordable housing on site. On development sites where under 15 units are being delivered there is no 20% affordable housing requirement. More of these smaller developments were delivered than anticipated. There is also a tendency for developers to deliver affordable properties at the end of housing schemes. As a result this percentage indicator is a lagging one, which does not take into account the positive effect that the enforcement of the 20% target on sites over 15 houses will have moving forward. However, positive progress is being made, 39 affordable homes were delivered in 2008/9 and between November 2008 and August 32 affordable homes have been delivered of the 248 completions (12.9%). It should also be noted that Chorley is not alone in struggling to meet this target, with the combined districts delivering 100 units less than the 2008/9 LAA target. The % target has been deemed not to be deliverable retrospectively. As a result it has been removed from the Corporate Strategy. Affordable Housing remains a clear priority for the Council and delivery will be continue to be monitored through NI 155 which forms part of the LAA; numeric annual targets will be set in the Corporate Strategy 2009-11. To ensure that the Council is well positioned to achieve this target the following actions are proposed:

- Working with developers on new schemes to ensure that the Affordable Housing units are delivered first or early in the scheme rather than at the end of new housing developments.
- Explore the possibility of receiving quarterly open market completion figures.
- Market Home buy properties through Chorley Council website.
- Explore the possibility of hosting a public affordable housing event to promote availability/products in Chorley.
- Monitoring schemes using HCA timescales when grant involved.
- Insert affordable housing delivery timescales within new section 106's
- Assess and engage with developers/land owners to identify schemes that could be brought forward for delivery, with intervention by the Council. (i.e. flexibility of tenure requirements, viability of delivering the required % of affordable housing on site, cash incentive offered by the Council)

The proposed Corporate Strategy 2009-11 also contains a key project to work with Chorley Community Housing to deliver the Chorley housing refurbishment scheme which involves the purchase and repair of existing housing stock to deliver more affordable homes.

Reduced crime in the borough: At the end of 2008/9, the CDRP performed well on reducing crime in the borough and our all crime figure saw a reduction of 2.2% when compared to the end of 2007/8. However, despite performing well against our LAA targets, the all crime figure for the end of September 2009/10 is up 5.4% against this time last year. In terms of the types of crime within 'all crime' that have been increasing it tends to be acquisitive crime categories as well as fraud that have gone up rather than crimes such as robbery and serious violent crime. There has been an overall increase in fraud in the Borough compared to this time last year. Fraud by false representation (cheque, plastic card and online banking accounts) has increased by 71.4%. Furthermore, fraud by false representation (other frauds) has increased by 200%. This is an aspect of crime that as a Local Authority and CDRP we can do little about. For example, in terms of fraud, a credit card forgery may be recorded as a crime in Chorley; but the perpetrator may be based in another country. The increase in 'All crime' figures is also due to increases in certain types of acquisitive crime compared against this time last year. For instance bicycle theft has increased by 140%, theft from vehicles has increased by 39.3%, shoplifting has increased by 35.6% and criminal damage (not including to vehicles) has gone up by 29.3%. Despite the acquisitive crime element of 'all crime' going up we do continue to perform well against our LAA target.

The increases also reflect the fact that crime in Chorley has been at an all time low, following the 25.9% reduction between 2005 and 2008. Therefore, as we have few crimes, small increases in numbers can lead to large percentage changes. The CDRP is currently involved in a variety of projects that should help to improve our performance for this indicator. For instance, to tackle shoplifting, the partnership is working to increase the number of premises on the town centre radio link.

- <u>The number of appropriate Council Services available via Self Service</u>: Progress towards this target has been slower than anticipated. Despite this the actual number of self service interactions has hit and exceeded target. However, we have held back on making some processes self-service until we have installed new technology. This would have resulted in duplication.
- <u>Satisfaction with the way the Council runs things</u>: There has been a national downward trend in performance against this indicator and despite missing target Chorley has still performed in the upper quartile nationally. In comparison with other authorities in Lancashire, Chorley has performed fairly well. Chorley has the 4<sup>th</sup> highest level of satisfaction in Lancashire; with the result of 51% also being considerably higher than the English and North West averages of 44% and 43% respectively. Chorley is also in a minority of authorities in having showing increased satisfaction between the 2006/7 Best Value Survey and the 2008/9 Place Survey. Only three districts nationally have achieved

a satisfaction level of over 60%. However, the Council is working hard to improve satisfaction with services including undertaking a further survey of the Chorley Smile Panel in order to develop an action plan to further improve upon the current level of resident satisfaction.

37. The refreshed Corporate Strategy has updated some of the measures to ensure that they remain relevant to the Council's priorities. The performance against the updated measures and targets will continue to be reported in future quarterly reports.

#### PERFORMANCE OVERVIEW: NATIONAL INDICATOR SET

38. It is not yet possible to undertake the full analysis on performance that was previously undertaken in the quarterly performance report during the Best Value regime, as information on performance at a national level is not yet available to enable this. This includes analysis of quartile positioning. As it becomes possible to make these comparisons, information and analysis will be included in future performance reports.

#### PERFORMANCE AGAINST TARGET

- 39. The performance of the national indicators that can be reported at the end of the second quarter is shown in the tables in Appendix 2.
- 40. This is a smaller subset of the total number of NIs for which the Council is responsible, as it is not possible to collect and report against the full suite of NIs at this point. All the indicators for which the Council is responsible that can be reported on at this point in time have been reported. However for several indicators the Council is reliant on third parties such as DEFRA to provide information. Performance on these indicators will be reported when this data is available. In addition, a report is made on a bi-annual basis to report on the progress made against a wider set of indicators for which the LSP is responsible.
- 41. The majority of the indicators are performing at, or above, target. At the end of the 2nd quarter, of the 15 indicators reported, 13 have matched or exceeded target and 2 have missed target by 5% or more.
- 42. The 2 indicators that have missed target by 5% or more have had action plans prepared. These can be found at paragraph 52. The indicators below target are:
  - NI 181 (Time taken to process Housing Benefit/Council Tax Benefit new claims and change events)
  - NI 195b (Improved Street and Environmental Cleanliness: levels of detritus)

#### TREND ANALYSIS

#### Trend compared to the last quarter:

- 43. Analysis has been undertaken where possible to compare the performance of indicators in this quarter to when they were reported in the previous quarter. It is possible to make this comparison for 11 indicators.
- 44. When compared against the previous quarter, 7 indicators out of 11 have shown an improvement or consistent performance and achieved target at the end of the quarter.
- 45. 3 indicators have deteriorated in performance but have still hit target.
  - NI 16 (Serious acquisitive crime)
  - NI 20 (Assault with injury crime rate)
  - NI 182 (Satisfaction of businesses with Local Authority regulation services)

- 46. 1 indicator has improved in performance but just missed target:
  - NI 181 (Time taken to process Housing Benefit/Council Tax Benefit new claims and change events)

#### Trend compared to Quarter 2 last year:

- 47. Analysis has been undertaken where possible to compare the performance of indicators in this quarter to when they were reported at this point last year. It is possible to make this comparison for 15 indicators.
- 48. When compared to quarter two 2008/9, 13 indicators out of 15 have shown an improvement or consistent performance and hit target.
- 49. Two indicators have improved in performance; but just missed target
  - NI 181 (Time taken to process Housing Benefit/Council Tax Benefit new claims and change events)
  - NI 195b (Improved street and environmental cleanliness: levels of detritus)

#### DELIVERING ACTION PLANS

- 50. In the first quarter performance report, three indicators were below target triggering the production of action plans. All of these indicators have shown an improvement in performance this quarter with both NI 156 (Number of households in temporary accommodations) and NI 157a (Percentage of major planning applications determined within 13 weeks) now hitting target. Performance around reducing the number of households in temporary accommodation has been particularly successful showing that the actions the Council has been taking around this are making a tangible difference. NI 181 (Time taken to process Housing Benefit/Council Tax Benefit new claims and change events) has improved in performance; but is still below target. Therefore, an updated action plan has been produced to outline the further actions that will be taken to improve performance.
- 51. Although performance overall is a picture of continued strong performance, there remains a need to understand and carefully manage performance where it is not meeting our expectations. In the second quarter of reporting the National Indicator Set for 2009/10, two action plans have been triggered.
- 52. The following indicators have actions plans as they have fallen below the targets set for 2009/10:
  - NI 181 (Time taken to process Housing Benefit/Council Tax Benefit new claims and change events)
  - NI 195b (Improved street and environmental cleanliness: levels of detritus)

## ACTION PLANS: INDICATORS BELOW TARGET

Indicator Number	NI 181		
Indicator Short Name	Time taken to process Housing Benefit/Council Tax Benefit new claims and change events		

Quarter Two		
Performance	Target	
11.06 days	10 days	

## Please explain the reasons why progress has not reached expectations

The economic downturn has led to a nationwide increase in work in Housing/Council Tax Benefit sections.

#### Please detail corrective action to be undertaken

The Department of Work and Pensions has made additional grants available and we have taken on an additional member of staff. We will shortly be taking on a second additional staff member in the next few weeks.

Indicator Number	NI 195b
Indicator Short Name	Improved street and environmental cleanliness: levels of detritus

Quarter Two			
Performance	Target		
8%	4.7%		

#### Please explain the reasons why progress has not r`eached expectations

The lower than anticipated performance relates to a small number of streets falling below the required standard, normally by a small margin, although performance in Chorley is high when compared to other Councils for street cleanliness. The transition period to neighbourhood based operations has involved the re-scheduling of cleansing work which may have had an impact on performance at the time of survey. As reported previously the definition of the street cleanliness indicators has also changed for 2008/09 with a more stringent scoring system which has impacted the overall score however the improvement actions below have led to improvements in performance against the harder scoring system over the last quarter and in the future. Performance on this indicator has improved from 10% to 8% since the last survey in the 4<sup>th</sup> Quarter 2008/9 and should improve further as new neighbourhood working operations continue to embed, reducing gaps in cleansing frequency.

#### Please detail corrective action to be undertaken

In order to speed up this improvement the Streetscene Service Manager has met with the Neighbourhood Quality Team Leader in preparation for the next inspection tranche to ensure any areas of concern are raised in a timely manner and inspection re-training is carried out. There is also a monitoring tool available through the recently installed vehicle tracking facility (on sweeper vehicles) and there are plans to develop management information in the near future allow further refinement of cleansing schedules and improve vehicle utilisation. The use of vehicle tracking information also forms part of the current workforce development plan to allow for continuous service improvements to operational cleansing team performance. Performance against this indicator should also further improve as the recommendations of the Overview and Scrutiny enquiry are taken forward and developed further. Revised street cleaning schedules will be implemented as a key project in 2009-11 Corporate Strategy.

#### CONCLUSION

- 53. The performance in this first quarter report shows that the Council continues to perform well. The progress made in delivering key projects is excellent and the performance against indicator targets demonstrates that we continue to deliver against our priorities.
- 54. The action plans and other steps to be taken where performance is lower than anticipated should help to drive improvement in performance indicators and project delivery.

#### **IMPLICATIONS OF REPORT**

This report has implications in the following areas and the relevant Corporate Directors' comments are included:

Finance	Customer Services	
Human Resources	Equality and Diversity	
Legal	No significant implications in this	Х
	area	

#### LESLEY-ANN FENTON

ASSISTANT CHIEF EXECUTIVE (POLICY AND PERFORMANCE) There are no background papers to this report.

Report Author	Ext	Date	Doc ID
Adele Reynolds	5325	27 <sup>th</sup> October 2009	Second Quarter Performance Report 2009 10

# Appendix 1: Corporate Strategy Performance

# Performance Against Target



Performance is better than the target set for 2009/10

Performance is within the 5% tolerance set for this indicator.

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Performance is worse than the 5% tolerance.

The performance symbols denote year end performance against the target.

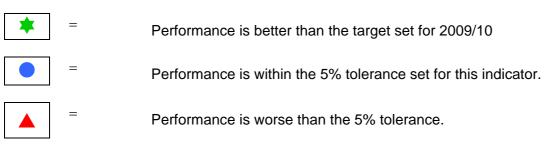
Code	Indicator Title	Target 2008/9	Outturn 2008/9	Performance against target
CS 1.1.1	Number of new businesses established <sup>1</sup>	53	82	*
CS 1.1.2	Number of new businesses established and sustained for 12 months	81%	96%	*
CS 1.1.3	Number of new businesses established and sustained for 24 months	76%	94%	*
CS 1.2.1	Town Centre Visits	38000	38398	*
CS 1.2.2	Vacant town centre floor space	8%	7.61%	*
CS 1.3.1	Working age people on out of work benefits (NI 152 LAA)	12.2%	10.4%	*
CS 1.4.1	Median workplace earnings in the borough (NI 166 LAA)	£465	£447.50	•
CS 2.1.1	The number of SOAs in the worst 20% nationally	8	8	*
CS 2.1.2	Working age people on out of work benefits in the worst performing neighbourhoods (NI 153 LAA)	26.6%	26.8%	*
CS 2.2.1	Under 18 conception rate (NI 112 LAA)	29.94 per 1000 population	35.6 per 1000 population	
CS 2.2.2	The number of visits young people make to leisure facilities	354,207	370, 350	*
CS 2.2.3	The % of 16-18 year olds who are not in education, employment or training (NEET)	5.6%	5.2%	*
CS 2.3.1	Rate of regular physical activity amongst older people	18.9%	14.6%	
CS 2.3.2	Rate of participation in regular volunteering amongst older people	24.6%	20.6%	
CS 2.4.1	The number of visits to leisure facilities	881,888	934,665	*
CS 2.5.1	People satisfied with their neighbourhood as a place to live from rural wards	90%	91%	*

		[		
CS 3.1.1	% of people who feel they can influence decisions in their locality (NI 4 LAA)	35%	31.7%	
CS 3.1.2	% of people who feel their communities are places where people from different backgrounds can get on well together (NI 1 LAA)	82%	81.9%	*
CS 3.2.1	% of people who regularly participate in volunteering (NI 6 LAA)	18%	22.8%	*
CS 4.1.2	The Council's score for 'Adapting to Climate Change' (NI 188 LAA)	Level 1	Level 1	*
CS 4.1.3	% of municipal waste land filled (NI 193 LAA)	52%	48.43%	*
CS 4.2.1	Recycling and composting performance (NI 192 LAA) <sup>2</sup>	48%	51.57%	*
CS 5.1.1	% of people satisfied with their neighbourhood as a place to live (NI 5)	76%	84%	*
CS 5.1.2	% of people satisfied with parks and open spaces	74%	71.5%	•
CS 5.1.3	Number of parks receiving green flag status	3	3	*
		Litter: 4.5%	Litter: 2%	*
CS 5.1.4	Street and environmental cleanliness (NI 195 LAA)	Detritus: 4.5%	Detritus: 8%	
CS 5.1.4		Graffiti 1%	Graffiti 1%	*
		Fly posting 1%	Fly posting 1%	*
CS 5.2.1	Number of households in temporary accommodation (NI 156 LAA) <sup>3</sup>	30	24	*
CS 5.3.1	% of new housing completions which are affordable	20%	11.2%	
CS 5.4.1	Feelings of safety during the day	90%	91.1%	*
CS 5.4.2	Feelings of safety during the night	50%	56.1%	*
CS 5.4.3	Reduce crime in the borough	1% reduction	Increase of 5.4% on this time last year	
CS 6.1.1	Satisfaction with the way the council runs things	63%	51%	
CS 6.1.2	Achieve efficiency savings of 3% per annum	3%	5.4932%	*
CS 6.1.3	Achieve Positive Direction of Travel	Yes	Yes	*
CS 6.1.4	Achieve 4/4 Use of Resources and Value for Money	4/4	ТВС	TBC
CS 6.2.1	Achieve Level Three of the Equality Standard	Level Three	Level Three	*

CS 6.2.3	Achieve Level Two of the Member Development Charter	Level Two	Level Two	*
CS 6.3.1	% of National Indicators on target	73%	87%	*
CS 6.4.1	% of Corporate Strategy projects achieved or on track	90%	94%	*
CS 6.4.2	Staff Satisfaction <sup>4</sup>	80%	80%	*
CS 6.5.1	Customer Satisfaction with the service received from 'Contact Chorley'	98%	99.33%	*
CS 6.5.2	The number of self service interactions through the Council's website	13279	17719	*
CS 6.5.3	The number of appropriate Council services available via 'self service'	100%	79%	

# Appendix 2: National Indicator Set Performance

# Performance Against Target



The performance symbols denote end of quarter performance against the target

Code	Indicator Title	Target	Outturn Quarter 2	Performance against target
NI 16 (LAA)	Serious Acquisitive Crime	3.9740 per 1000 population	3.4400 per 1000 population	*
NI 20 (LAA)	Assault with Injury Crime Rate	2.9105 per 1000 population	2.8300 per 1000 population	*
NI 156 (LAA)	Number of households in temporary accommodation	13	9	*
NI 157a	Processing of planning applications as measured against targets for 'major' application types	81%	91.91%	*
NI 157b	Processing of planning applications as measured against targets for 'minor' application types	82.5%	83%	*
NI 157c	Processing of planning applications as measured against targets for 'other' application types	92%	94.12%	*
NI 180	Changes in Housing Benefit/Council Tax Benefit entitlements within the year	4500	5108	*
NI 181	Time taken to process Housing Benefit/Council Tax Benefit new claims and change events <sup>5</sup>	10 days	11.06 days	
NI 182	Satisfaction of businesses with Local Authority regulation services	90%	90.8%	*
NI 184	Food establishments in the area, which are broadly compliant with food hygiene law	95%	95.25%	*
NI 192 (LAA)	Household waste recycled and composted	49%	51.57%	*

NI 195a (LAA)	Improved street and environmental cleanliness: levels of litter	4.6%	2%	*
NI 195b (LAA)	Improved street and environmental cleanliness: levels of detritus	4.7%	8%	
NI 195c (LAA)	Improved street and environmental cleanliness: levels of graffiti	1%	1%	*
NI 195d (LAA)	Improved street and environmental cleanliness	1%	1%	*

<sup>&</sup>lt;sup>1</sup> Up to date quarterly performance information is available for this indicator. There have been 38 businesses established against a target of 26 showing that this indicator continues to perform well, hitting and exceeding target.

<sup>&</sup>lt;sup>2</sup> The waste figures are up to date in the current position at the end of June. Information for Quarter 2 will be received at the end of December 2009 and the outturn will change as more information is received.

<sup>&</sup>lt;sup>3</sup> Up to date quarterly performance information is available for this indicator. There are 9 households in temporary accommodation against a target of 13 showing that this indicator continues to perform well, hitting and exceeding target.

<sup>&</sup>lt;sup>4</sup> The figure of 80% staff satisfaction is derived from The Times, Best Council's to Work For survey, which the Council received the results of in October last year. We are currently in the process of commissioning a new survey on staff satisfaction and the results of this will be available in December at the end of the 3<sup>rd</sup> Quarter.

<sup>&</sup>lt;sup>5</sup> NI 180 and NI 181 are taken directly from the Council's system by the Department for Work and Pensions. Therefore, the outturn at year end may not exactly match this reported outturn, although it should give a good indication