# **Special Council**

# Tuesday, 28 February 2012

**Present:** Councillor Pat Case (Mayor), Councillor June Molyneaux (Deputy Mayor) and Ken Ball, Eric Bell, Julia Berry, Alistair Bradley, Terry Brown, Henry Caunce, Matthew Crow, Alan Cullens, Magda Cullens, David Dickinson, Doreen Dickinson, Dennis Edgerley, Christopher France, Anthony Gee, Peter Goldsworthy, Marie Gray, Alison Hansford, Steve Holgate, Catherine Hoyle, Keith Iddon, Kevin Joyce, Hasina Khan, Paul Leadbetter, Roy Lees, Adrian Lowe, Marion Lowe, Greg Morgan, Simon Moulton, Mick Muncaster, Steve Murfitt, Beverley Murray, Mark Perks, Alan Platt, Debra Platt, Pauline Phipps, Dave Rogerson, Geoffrey Russell, Rosie Russell, Joyce Snape, Ralph Snape, John Walker, Stella Walsh, Paul Walmsley and Peter Wilson

#### 12.C.256 APOLOGIES FOR ABSENCE

Apologies for absence were submitted on behalf of Councillor Harold Heaton who had been admitted into hospital recently. On behalf of all the Councillors, the Mayor expressed her best wishes to Harold for a speedy recovery.

#### **12.C.257 MINUTES**

RESOLVED – that the minutes of the last meeting of the Council held on 6 December 2011 be confirmed as a correct record for signature by the Mayor.

#### 12.C.258 DECLARATIONS OF ANY INTERESTS

There were no declarations of interest.

## 12.C.259 MAYORAL ANNOUNCEMENTS

The Mayor circulated a copy of her announcements, thanking all Members for their support during her recent illness, in particular the Deputy Mayor for undertaking engagements on her behalf, including the Holocaust Memorial Event the Homelessness Sunday Service and the Home Start Charity Ball. Since returning to civic duties the Mayor had attended the Annual Civic Mass in Liverpool which was also celebrating the 50<sup>th</sup> anniversary of the ordination of Archbishop Patrick Kelly.

#### 12.C.260 PUBLIC QUESTIONS

There had been no requests received from members of the public.

# 12.C.261 GENERAL FUND REVENUE AND CAPITAL BUDGET AND COUNCIL TAX 2012/2013

The Executive Member (Resources) presented the Executive's General Fund Revenue and Capital Budget and Council Tax proposals for 2012/13.

The report set out the overriding objectives of the proposals which were to protect frontline services and to protect the tax payer by a reduction of 1% in Council Tax.

The proposals also included a new budget growth package delivering investment in services, promoting the local economy and creating jobs.

The budget strategy was based on key principles previously agreed by the Executive Cabinet which were:

- To continue to be a high performing Council.
- To freeze Council Tax for 2012/13.
- To continue to provide value for money for the Council Tax payers of Chorley.
- To continue to provide assistance to those wishing to start up businesses in Chorley to create investment.
- To develop NEETS in our Borough into work or education.
- Develop programmes to support the current health reforms.
- Safeguarding frontline services, particularly to continue to support the voluntary sector and PCSOs and focusing on the removal of bureaucracy and managerial posts.
- Looking for opportunities to share services and generate additional revenue.
- Preparing for the future and uncertainty over public finances.
- To look to reduce debt and the consequent financing charges.

The report included a number of appendices with the detailed bases of the proposals. These were

Appendix A – Fees and Charges for 2011/12; and the Formal Council Tax Resolution; Pay Policy for 2012/13

Appendix B (1 - 4) – Capital Programme information

Appendix C – Budget Growth Package

Appendix D – Treasury Strategies and Prudential Indicators 2012/13 to 2014/15

Appendix E – Statutory Finance Officer report

Appendix F – Medium Term Financial Strategy

Appendix G – Significant Budget Movements 2011/12 to 2012/13

Appendix H – Special Expenses 2012/13

Appendix I – Budget Consultation 2012

Appendix J – Assessing the Impact of the 2012/13 Budget Proposals

Members debated the Executive's proposed budget.

Councillor Alistair Bradley, Leader of the Labour Group then presented an alternative budget report for 2012/13 which proposed no increase in Council tax; and included the following differences from the Executive's proposed budget.

- Further savings from the Council's management and back office functions
- More significant support for the creation of jobs and employment opportunities in the Borough
- Extra and significant investment in people's neighbourhoods
- A massive injection of cash to support the NEET population of the Borough

- Money to help support the vulnerable in our Borough
- A development scheme to assist Borough residents with fuel poverty and investment in green technology by the Council.

Members debated the Labour Group's alternative budget.

Councillor Alistair Bradley, Leader of the Labour Group proposed and Councillor Peter Wilson, Deputy Leader seconded the adoption of the Alternative Budget as circulated with the agenda and it was **RESOLVED that the alternative budget be rejected.** 

Councillor Kevin Joyce, Executive Member (Resources) then proposed and Councillor Peter Goldsworthy, Executive Leader seconded the Executive's budget proposals and it was **RESOLVED** -

- 1. That the General Fund Revenue and Capital Budget and Council Tax for 2012/13 be approved as set out in the report (as amended by revised papers circulated under Appendices A2 and H) including:
  - i. A below inflationary increase in fees and charges as set out in Appendix A1
  - ii. The Council's Pay Policy, including publication on the Council's website from April as set out in Appendix A3
  - iii. A Capital Programme up to 2013/14 as set out in Appendices B1, B2, B3 and B4
  - iv. Approval to a Budget Growth Package as set out in Appendix C
  - v. Approval to the Treasury Management Strategy and its core principles as set out in Appendix D
  - vi. That the advice of the Statutory Finance Officer in relation to the robustness of the budget and the risks contained in the budget set out in Appendix E be noted
- vii. The Council's Medium Term Financial Strategy be approved as set out in Appendix F
- viii. That the significant Budget Movements from the 2011/12 budget be noted as set out in Appendix G
- ix. The Special Expenses and Parish Precepts be noted as set out in Appendix H
- x. The results of the Budget Consultation for 2012 be noted as set out in Appendix I
- xi. The Equality Impact Assessment be noted as set out in Appendix J
- 2. That the Council Tax for 2012/13 be approved as set out below:

- 1. It be noted that on 1 December 2011 the Director of Transformation under delegated powers calculated the Council Tax Base 2012/13
  - (a) for the whole Council area as 36,013.80 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")]; and
  - (b) for dwellings in those parts of its area to which a Parish precept relates (as in the attached Appendix C).
- 2. Calculate that the Council Tax requirement for the Council's own purposes for 2012/13 (excluding Parish precepts) is £6,402,170
- 3. That the following amounts be calculated for the year 2012/13 in accordance with Sections 31 to 36 of the Act:
  - (a) £55,099,510 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
  - (b) £48,130,120 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
  - (c) £6,969,390 being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act).
  - (d) £193.52 being the amount at 3(c) above (Item R), all divided by Item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
  - (e) £1,265,009 being the aggregate amount of all special items (Special Expenses and Parish precepts) referred to in Section 34(1) of the Act (as in the attached Appendix B).
  - (f) £158.39 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
- 4. To note that the County Council, the Police Authority and the Fire Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
- 5. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2012/13 for each part of its area and for each of the categories of dwellings.

#### **VALUATION BANDS**

#### CHORLEY BOROUGH COUNCIL

Α	В	С	D	E	E	G	Н
105.59	123.19	140.79	158.39	193.59	228.79	263.99	316.78

# LANCASHIRE COUNTY COUNCIL

Α	В	С	D	E	F	G	Н
738.87	862.01	985.16	1,108.30	1,354.59	1,600.88	1,847.17	2,216.60

# LANCASHIRE POLICE AUTHORITY

Α	В	С	D	E	F	G	Н
99.95	116.61	133.27	149.93	183.25	216.57	249.88	299.86

#### LANCASHIRE COMBINED FIRE AUTHORITY

Α	В	С	D	E	F	G	Н
42.43	49.51	56.58	63,65	77.79	91.94	106.08	127.30

#### AGGREGATE OF COUNCIL TAX REQUIREMENTS

Α	В	С	D	E	F	G	Н
986.84	1,151.32	1,315.80	1,480.27	1,809.22	2,138.18	2,467.12	2,960.54

- 6. That the Statutory Finance Officer and his officers be authorised to take any action necessary to ensure collection and recovery of the Council Tax and Non-Domestic Rates.
- 7. As there is no increase in the Council's basic amount of Council Tax for 2012/13 and is therefore below the allowable increase of 3.5%, it is considered not excessive in accordance with principles approved under Section 52ZB Local Government Finance Act 1992.

Chorley Borough Council - Council Tax 2012/13

			BandA		Band B		Band C		Band D		Band E		Band F		Band G		Band H
Lancashire County Council Chorley Borough	Council	183	738.87		862.01		985.16		1,108.30		1,354.59		1,600.88		1,847.17		2,216.60
Council (Excluding Special Expenses)			105.59		123.19		140.79		158.39		193.59		228.79		263.99		316.78
Lancashire Police Authority	uthority		99.95		116.61		133.27		149.93		183,25		216.57		249.88		299.88
Lancashire Fire Authority	hority		42.43		49.51		56.58		63.65		77.79		91.94		106.08		127.30
Sub Total			986.84		1,151.32		1,315.80		1,480.27		1,809.22		2,138.18		2,467.12		2,960.54
Parish and town	Total Parish	Special	Parish	Special	Parish	Special	-	Special		Special		Special	Parish	Special	Parish	Special	Parish
Adinaton	£17.500.00	3.21	Frecept 5.97	3.74	6.96	4.28	7.96	Expenses 4.81	8.95	5.88	10.94	Expenses 6.95	12.93	Expenses 8.02	14.92	Expenses 9.62	17.90
Anderton	£4,600.00	L	6.21	1.60	7.24	1.83	8.28	2.06	9.31	2.62	11.38	2.98	13.45	3.43	15.52	4.12	18.62
Anglezarke	€0.00										,						,
Astley Village	£22,980.00	18.04	14.11	21.05	16.46	24.05	18.81	27.06	21.16	33.07	25.86	39.09	30.58	45.10	35.27	54.12	42.32
Bretherton	69,680.00		22.14		25.83		29.52		33.21	+	40.59		47.97		55.35		66.42
Brindle	\$6,800.00		9.81	3.64	11.45	4.16	13.08	4.68	14.72	5.72	17.99	6.76	21.26	7.80	24.53	9.36	29.44
Charnock Richard	£25,000,00	2.57	24.18	2.99	28.21	3.42	32.24	3.85	36.27	4.71	44.33	5.56	52,39	6.42	60.45	7.70	72.54
Clayton le Woods	£95,240,00	25.09	13.33	29.27	15.56	33.45	17.78	37.63	20.00	45.99	24.44	54.35	28.89	62.72	33,33	75.26	40.00
Coppull	£79,750.00		22.57	6.15	26.33	7.03	30.09	7.91	33.85	19.67	41.37	11.43	48.89	13.18	56.42	15.82	67.70
Croston	£21,010.00	6.17	13.51	7.19	15.77	8.22	18.02	9.25	20.27	11.31	24.77	13.36	29.28	15.42	33.78	18.50	40.54
Cuerden	€1,030.00	7.57	17.13	8.83	19.98	10.09	22.84	11.35	25,69	13.87	31.40	16.39	37.11	18.92	42.82	22.70	51.38
Eccleston	£41,310.00	3.22	17.56	3.76	20.49	4.29	23.41	4.83	26.34	5.90	32,19	6.98	38.05	8.05	43.90	99.6	52.68
Euxton	£104,270.00	11.31	19.01	13,20	22.17	15.08	25.34	16.97	28.51	20.74	34.85	24.51	41.18	28.28	47.52	33.94	57.02
Heapey	€8,990.00	11.56	15.83	13.49	18.46	15.41	21.10	17.34	23.74	21.19	29.02	25.05	34.29	28.90	39.57	34.68	47.48
Heath Charnock	£8,250.00	14.08	6.95	16.40	8.10	18.75	9.26	21.09	10.42	25.78	12.74	30.48	15.05	35.15	17.37	42.18	20.84
Heskin	£10,810.00	1.44	20.67	1.68	24.12	1.92	27.58	2.16	31.01	2.64	37.90	3.12	44.78	3.60	51.68	4.32	82.02
Hoghton	65,000.00	4.55	9.30	5.30	10.85	90'9	12.40	6.82	13.95	8.34	17.05	9.85	20.15	11.37	23.25	13.64	27.90
Mawdesley	£25,000.00	0.89	22.11	1.04	25.80	1.19	29.48	1.34	33.17	1.64	40.54	1.94	47.91	2.23	55.28	2.68	66.34
Rivington	£2,500,00		32.81		38.27		43,74		49.21		60.15		71.08		82.02		98,42
Uines Walton	£5,360.00		14.03		16.36		18.70		21.04		26.72		30.39		35.07		42.08
Wheelton	£11,130.00	2000	18.84		21.98	*	25.12		28.28		34.54		40.82	+	47.10		58.52
Whittle Woods	£31,740.00	14.00	16'6	16.33	11.63	18.67	13,29	21.00	14.95	25.67	18.27	30.33	21.59	35.00	24.92	42.00	29.90
Withnell	£29,270.00	5.74	15.80	8.70	18.43	7.65	21.07	8.61	23.70	10.52	28.97	12.44	34.23	14.35	39.50	17.22	47.40
All other parts of the Councif's area	Council's area	17.91	4	20.89	×	23.88	*	26.86	(4)	32.83		38.80	(8)	44.77	*	53.72	

# PARISH COUNCIL PRECEPTS

		2011/12			2012/13		
Parish Council	Тах	Precepts	Council Tax	Тах	Precepts	Council Tax	Council Tax
	Base	£	Band D (£)	Base	£	Band D (£)	Increase
Adlington	1,941.40	17,500.00	9.01	1,955.60	17,500.00	8.95	-0.07
Anderton	494.50	4,600.00	9.30	494.10	4,600.00	9.31	0.01
Anglezarke	17.30	1	1	17.20	*	Ĭ	0.00
Astley Village	1,094.00	20,700.00	18.92	1,085.90	22,980.00	21.16	2.24
Bretherton	290.60	9,124.00	31.40	291.50	9,680.00	33.21	1.81
Brindle	459.70	6,800.00	14.79	462.10	6,800.00	14.72	-0.08
Charnock Richard	672.40	25,000.00	37.18	689.20	25,000.00	36.27	-0.91
Clayton le Woods	4,735.80	118,395.00	25.00	4,761.80	95,240.00	20.00	-5.00
Coppull	2,345.80	80,900.00	34.49	2,356.20	79,750.00	33.85	-0.64
Croston	1,027.80	20,840.00	20.28	1,036.50	21,010.00	20.27	-0.01
Cuerden	39.00	1,025.00	26.28	40.10	1,030.00	25.69	-0.60
Eccleston	1,566.60	41,260.00	26.34	1,568.10	41,310.00	26.34	0.01
Euxton	3,527.20	107,990.00	30.62	3,656.90	104,270.00	28.51	-2.10
Неареу	378.50	8,990.00	23.75	378.70	8,990.00	23.74	-0.01
Heath Charnock	799.70	5,750.00	7.19	791.80	8,250.00	10.42	3.23
Heskin	344.50	10,722.90	31.13	348.60	10,810.00	31.01	-0.12
Hoghton	363.80	4,400.00	12.09	358.30	5,000.00	13.95	1.86
Mawdesley	750.60	25,000.00	33.31	753.70	25,000.00	33.17	-0.14
Rivington	50.20	2,000.00	39.84	50.80	2,500.00	49.21	9.37
Ulnes Walton	255.50	5,363.00	20.99	254.80	5,360.00	21.04	0.05
Wheelton	396.10	11,130.00	28.10	393.90	11,130.00	28.26	0.16
Whittle Woods	2,005.00	32,500.00	16.21	2,123.40	31,740.00	14.95	-1.26
Withnell	1,247.60	29,270.00	23.46	1,234.90	29,270.00	23.70	0.24
All other parts of the Council's area	10,762.20	ï		10,909.70			
TOTAL / AVERAGE	35,565.80	589,259.90	16.57	36,013.80	567,220.00	15.75	-0.82

#### **EXPLANATION OF COUNCIL TAX SETTING RESOLUTION**

#### **RESOLUTION 1**

- (a) Before we can calculate the Council Tax to be charged, we first have to calculate the Council Tax base. The Council Tax base is the amount which a Band D Council Tax of £1.00 would raise. For 2012/13 we estimate that a £1.00 Council Tax at Band D would raise £36,013.80 in the Chorley area.
- (b) This shows the "base" figure for each Parish in the area. For example, a £1.00 Band D Council Tax in Adlington would raise £1,955.60.

#### **RESOLUTION 2**

This shows the Council's net spending for 2012/13 excluding the cost of Parish precepts.

#### **RESOLUTION 3**

- (a) This is the grand total of money which the Council estimates it will spend on all services in 2012/13. It also includes £567,220 which Parish Councils need to run their services.
- (b) This is the grand total of money which the Council estimates it will receive from various sources in the year. This includes Central Government and business rates, car park charges, investment income, government grants in respect of benefits, etc.
- (c) This is the difference between 2(a) and 2(b) and is in effect the Council's and Parishes net spending on services.
- (d) The difference between 2(a) and 2(b) is £6,969,390 and this is the amount we need to charge Council Taxpayers. This is divided by the base (see 1(a) above) and the resulting figure of £193.52 is the average Band D Council Tax for all Borough and Parish services.
- (e) The total of all the amounts needed from Council Taxpayers by the Parish Councils in the area and for Chorley Borough Special Expenses.
- (f) This is the Band D Council Tax for Chorley Borough Council's own services, ie excluding Parish Council spending and Special Expenses

#### **RESOLUTION 4**

Lancashire County Council, Lancashire Fire Authority and Lancashire Police Authority are separate bodies who have worked out their own estimates of spending and income for 2012/13 and have set taxes in a similar way to Chorley Borough Council. This resolution notes their final decision.

## **RESOLUTION 5**

This pulls together the Council Taxes for Chorley Borough Council, Lancashire County Council, Lancashire Police Authority and Lancashire Fire Authority. For example, the aggregate amount for Band D is £1,480.27 made up as follows:

	£
Chorley Borough Council	158.39
Lancashire County Council	1,108.30
Lancashire Police Authority	149.93
Lancashire Fire Authority	63.65

The rate for each property Band is calculated by reference to the Band D charge. The following ratios apply:

Band A	<sup>6</sup> / <sub>9</sub> ths of Band D
Band B	<sup>7</sup> ₅ths of Band D
Band C	<sup>8</sup> 9 ths of Band D
Band D	<sup>9</sup> ₅ths of Band D
Band E	<sup>11</sup> / <sub>9</sub> ths of Band D
Band F	<sup>13</sup> / <sub>9</sub> ths of Band D
Band G	<sup>15</sup> / <sub>9</sub> ths of Band D
Band H	<sup>18</sup> / <sub>9</sub> ths of Band D

The aggregate charge for Band A, for example, the charge is £1,480.27 x 6  $\div$  9 = £986.84; for Band B it is £1,480.27 x 7  $\div$  9 = £1,151.32.

## **RESOLUTION 6**

Formally authorise the necessary staff to take legal action to collect arrears as and when this is necessary. For the vast majority of taxpayers, this is not needed

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Special Expenses 2012-13

Parish	Taxbase	Grounds Maintenance Costs	Borough Special Expenses at Band D	Borough General Expenses	Borough Services Council Tax	Parish Precept	2012/13 Band D Parish Precept	2012/13 Combined Borough and Parish	2011/12 Band D Parish Precept	Percentage Increase	2011/12 Combined Borough and Parish	Percentage Increase
	No.	3	4	3	3	3	ω.	G.	ű	%	3	%
Adlington	1,955.60	9,407	4.81	158.39	163.20	17,500	8.95	172.15	9.01	-0.7%	173.83	-1.0%
Anderton	494.10	1,017	2.06	158.39	160.45	4,600	9.31	169.76	9.30	0.1%	171.34	%6.0-
Anglezarke	17.20		1	158.39	158.39	1		158.39		%0.0	159.99	-1.0%
Astley Village	1,085.90	29,382	27.06	158.39	185.45	22,980	21.16	206.61	18.92	11.8%	205.70	0.4%
Bretherton	291.50			158.39	158.39	9,680	33.21	191.60	31.40	5.8%	191.39	0.1%
Brindle	462.10	2,165	4.68	158.39	163.07	6,800	14.72	177.79	14.79	-0.5%	179.48	%6.0-
Charnock Richard	689.20	2,656	3.85	158.39	162.24	25,000	36.27	198.51	37.18	-2.4%	201.11	-1.3%
Clayton le Woods	4,761.80	179,164	37.63	158.39	196.02	95,240	20.00	216.02	25.00	-20.0%	222.73	-3.0%
Coppull	2,356.20	18,639	7.91	158.39	166.30	79,750	33.85	200.15	34.49	-1.9%	202.41	-1.1%
Croston	1,036.50	9,585	9.25	158.39	167.64	21,010	20.27	187.91	20.28	%0.0	189.57	-0.9%
Cuerden	40.10	455	11.35	158.39	169.74	1,030	25.69	195.43	26.28	-2.2%	197.91	-1.3%
Eccleston	1,568.10	7,569	4.83	158.39	163.22	41,310	26.34	189.56	26.34	%0.0	191.15	-0.8%
Euxton	3,656.90	62,065	16.97	158.39	175.36	104,270	28.51	203.87	30.62	%6'9-	208.16	-2.1%
Неареу	378.70	6,565	17.34	158.39	175.73	8,990	23.74	199.47	23.75	%0.0	201.04	-0.8%
Heath Charnock	791.80	16,699	21.09	158.39	179.48	8,250	10.42	189.90	7.19	44.9%	188.01	1.0%
Heskin	348.60	753	2.16	158.39	160.55	10,810	31.01	191.56	31.13	-0.4%	195.30	-1.9%
Hoghton	358.30	2,443	6.82	158.39	165.21	5,000	13.95	179.16	12.09	15.4%	178.78	0.2%
Mawdesley	753.70	1,013	1.34	158.39	159.73	25,000	33.17	192.90	33.31	-0.4%	194.65	%6.0-
Rivington	50.80	-	F	158.39	158.39	2,500	49.21	207.60	39.84	23.5%	199.83	3.9%
Ulnes Walton	254.80		,	158.39	158.39	5,360	21.04	179.43	20.99	0.2%	180.98	%6.0-
Wheelton	393.90	1		158.39	158.39	11,130	28.26	186.65	28.10	%9.0	188.09	-0.8%
Whittle Woods	2,123.40	44,587	21.00	158.39	179.39	31,740	14.95	194.34	16.21	-7.8%	198.38	-2.0%
Withnell	1,234.90	10,638	8.61	158.39	167.00	29,270	23.70	190.70	23.46	1.0%	191.96	-0.7%
All other parts of the Council's area	10,909.70	292,987	26.86	158.39	185.25	r	*	185.25	•	%0.0	187.15	-1.0%
SS construction												u
Total	36,013.80	697,789	19.38	158.39	177.77	567,220	15.75	193.52	16.57	4.9%	196.15	-1.3%

## 12.C.262 APPOINTMENTS TO OUTSIDE BODIES

Approval was sought to the appointment of Councillors to two outside bodies.

It was moved by the Executive Leader, Councillor Peter Goldsworthy, seconded by the Deputy Leader Councillor Ken Ball and RESOLVED – that the Executive Member (Places) be appointed to the PATROL and Bus Lane Adjudication Joint Committee; and the Executive Member (People) be appointed as Armed Forces Champion to serve on the Armed Forces Covenant Group, coordinated by the CVS.

Chair